



PEOPLE'S REPUBLIC OF CHINA
MISSION TO THE UNITED NATIONS

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中国代表团程烈参赞在第 77 届联大五委常会
关于方案计划和方案预算议题的发言
(10 月 12 日上午 10:00, 第三会议室)

主席先生：

中方感谢古特雷斯秘书长就 2023 年方案计划与方案预算所作说明，支持巴基斯坦代表“77 国集团和中国”所作发言，愿补充以下意见：

关于方案计划，中方一向支持会员国在方案计划审议过程中发挥主导作用。方案落实既要讲执行效率，更要讲执行效果，加强对方案活动的事后问责，提高透明度。中方注意到，去年以来秘书处采取了一些积极举措提高预算报告质量，包括使用政府间一致认可的术语、提高方案叙述准确性等，希望秘书处再接再厉，进一步为会员国审议方案并达成共识提供良好基础。方协会对正确理解会员国授权、审议方案计划发挥着不可或缺的作用。今年方协会达成积极成果，取得了试行年度预算以来的最好成绩。中方支持按照联大决议要求，继续审议方协会未能达成一致的 5 个方案。

关于方案预算，中方认为应保持合理规模，不断强化全面预算绩效管理，切实节支增效，严肃财政纪律，

加强监督、审计与问责。希望秘书处进一步加强对预算外资源的管理，确保其使用透明、规范并符合联合国各项授权和规定。当前形势下，广大发展中国家面临经济复苏的巨大压力，期待联合国发挥更大作用。然而发展领域的预算增加微乎其微，并未反映出发展中国家的需求和呼声。希望秘书处进一步优化预算结构，优先为发展领域提供充足、可持续的财政资源，照顾发展中国家实际困难和关切，推动落实 2030 可持续发展议程。

中方关切地注意到，在预算第 24 款人权项下，秘书处首次提出在新的和扩大的任务规定中列入预期所需资源。预判联大或人权理事会授权，并将预算估计数提前入编，不符合“授权在先，方案其次，预算在后”的原则。中方注意到行预咨委会的意见，应该要澄清提前列入资源需求的标准、范围和理由。预算订正估计数是目前可行、合理的预算编制方法。

主席先生，

中方一向积极履行对联合国财政义务，高度重视预算管理。联大核可的方案计划是编制方案预算的基础，方案预算是方案计划在财政方面的反映。二者共同确保联合国准确履行会员国授权和各项优先领域，任何预算模式上的变化都不应弱化或切断二者之间的联系。

下步中方愿同各方一道建设性参与磋商，继续发扬团结合作、协商一致的精神，及时完成各项议题审议。

谢谢主席先生。



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**Statement by Counsellor CHENG Lie, Permanent Mission of
China to the UN on Agenda Item 139: Program Planning and Item
138: Proposed Program Budget for 2023 at the Main Part of the
Fifth Committee During the 77th Session of the General Assembly
(12 Oct 2022)**

Mr. Chair,

I thank Secretary-General Guterres for the presentation of the program plan and the proposed program budget for 2023. China associates itself with the statement made by Pakistan on behalf of G77 and China, and would like to make the following comments and recommendations:

Regarding the programme planning, China upholds that the leading role belongs to Member States in reviewing the program plans. The implementation of programme plans should not only be efficient but also effective. We look forward to seeing greater accountability and transparency of programme activities. We note the positive efforts taken by the Secretariat since last year in improving the quality of programme budget report, including using more inter-governmentally-agreed terms and improving the

accuracy of programmatic narratives. We request the Secretariat to enhance its efforts in this regard, in order to provide better basis for Member States to review programmes and reach consensus. The CPC plays an indispensable role in correctly interpreting the mandates given by Member States and in reviewing the programme plans. The 62nd CPC held in June ended with very positive outcomes, which marks the best result since the beginning of the trial period of annual budget. China supports the General Assembly in continuing to review the 5 open programs in line with its resolutions.

Regarding the programme budget, it should be maintained at a reasonable level with strengthened comprehensive budgetary performance, with the aim of achieving cost-saving and better efficiency. We request the Secretariat to strictly abide by fiscal discipline and strengthen supervision, auditing and accountability. The management of extra-budgetary resource need to be further strengthened, in ensuring that the use of extra-budgetary resource is transparent, regulated and in line with mandates and rules of the UN. In current situation, the vast developing countries are facing bigger challenges in economic recovery and looking forward to better support from the UN. However, the budget level of development sections has too little increase to reflect the demand and appeal of developing countries. We hope that the Secretariat could optimize the budget allocation to ensure development is prioritized with adequate and sustainable financial resources, in order to respond to the actual difficulties and concerns of developing countries, and promoting the implementation of the 2030 Sustainable Development Agenda.

We note with concern that, under section 24, the Secretariat at its first time includes resources to implement the mandates expected to be adopted in the name of new and expanded mandates. Pre-judging the mandate of the General Assembly or the Human Rights Council and front-loading the potential resources into budget section goes against the basic principle of “mandate first, programme next, budget last”. We recall the recommendations of the ACABQ, and the criteria, scope and reasons should be clarified in advance of any inclusion of anticipated proposed resource requirements in a future programme budget proposal. For now, the revised estimate is the feasible and reasonable budget methodology.

Mr. Chair,

China has always actively fulfilled its financial obligations to the UN and attached great importance to the budgetary management. The program plans approved by the GA lay the basis for program budget, and the program budget reflects program plans from the perspective of finance. They commonly ensure that the UN would be able to accurately implement mandates and priorities of Member States. Neither of them should be undermined or ignored. Any changes in the budget modality should not weaken or cut off the relations in-between.

China is ready to constructively participate in consultations with all parties. We will continue to act in the spirit of unity, cooperation and consensus to continue to promote on-time conclusion of all agenda items.

Thank you, Mr. Chair.