

19-20 November 2014

**Parliamentary Hearing entitled “Ensuring a people-centred approach to the new
SDGs: A shared responsibility”**

The Hearing is jointly organized by the Inter-Parliamentary Union (IPU) and the UN, under the aegis of the President of the GA. In accordance with Resolution 68/272, on Interaction between the United Nations, national parliaments and the Inter-Parliamentary Union, the Hearing is an opportunity for Member States “to work regularly with the Inter-Parliamentary Union in facilitating a parliamentary component to major United Nations conferences.” This year, the Hearing will focus on putting people at the center of the Post-2015 Development Agenda and the attendant Sustainable Development Goals (SDGs). It will examine the responsibilities shared by governments and parliaments. The Hearing will provide an opportunity for Members of Parliament to share their views on the SDGs before the start of the intergovernmental negotiations on the post-2015 development agenda in the coming months. Each session will feature a panel composed of a parliamentarian, a Permanent Representative, a high level UN official, and an expert from civil society or academia. Panels will be moderated in interview style by a journalist.



Inter-Parliamentary Union
For democracy. For everyone.

Ensuring a people-centred approach to the new SDGs: a shared responsibility



Annual Parliamentary Hearing
United Nations Headquarters
ECOSOC Chamber, Secretariat Building
19-20 November 2014

Programme

Session I	Nov. 19	9:30 am – 1:15 pm
Official opening: the draft Sustainable Development Goals		9:30 – 10:00
<i>Welcome remarks from the leadership: UN and IPU</i>	H.E. Mr. Sam Kutesa, President of the General Assembly	
	H.E. Mr. Ban Ki-moon, Secretary-General of the United Nations	
	Hon. Saber Chowdhury, President of the Inter-Parliamentary Union	
Putting people first: the right to development for all		10:00 – 12:15 pm
<p><i>Background documents:*</i></p> <p><i>The Quito Communiqué (128th IPU Assembly)</i></p> <p><i>Report of the Open Working Group on the Sustainable Development Goals (12 August 2014 - A/68/970)</i></p> <p><i>TST Issue Brief: Human rights including the right to development (OHCHR, UNICEF, UN Women, UNDP, UNEP)</i></p> <p><i>UN Declaration on the Right to Development (4 December 1986)</i></p> <p><i>*All documents available on the IPU website at http://www.ipu.org/Sp/z-e/unga14.htm</i></p>	<p>Development thinking has evolved over the last few decades from a focus on satisfying basic needs to one based on human rights. The rights-based approach puts people at the centre of the development process and makes it clear that the satisfaction of needs is not merely a responsibility of people themselves but that it involves an obligation for States.</p> <p>States have a duty to respect, protect and fulfil all human rights, including the economic, social and cultural rights as well as the civil and political rights set out in the Universal Declaration of Human Rights and the international human rights treaties. This is also reflected in the Declaration on the Right to Development, which defines people's right to development "as an inalienable right by virtue of which every human person and all peoples are entitled to participate in, contribute to, and enjoy economic, social, cultural and political development, in which all human rights and fundamental freedoms can be fully realized."</p> <p>At the policy level, the State's human rights obligations entail a shared responsibility between governments as initiators and implementers of policy, and parliaments as law-making and oversight bodies. It requires facilitating people's access to education, health care, political participation - to mention a few fundamental human rights - but also working to ensure that outcomes are up to the highest standard possible in terms of quality and fairness for all, without discrimination. Among other things, the 1986 UN Declaration on the Right to Development talks about "equality of opportunity", "fair distribution of income" and of the need for national development policies to "aim at the constant improvement of the well-being of the entire population and of all individuals."</p> <p>Translating this framework into concrete policy at the national level and ensuring the effective implementation of the new SDGs will be no easy task. For starters, the SDGs themselves must be shaped from a human rights-based</p>	

	<p>perspective. Policies to implement the SDGs will need to look at human needs more holistically and in an interconnected way. This will require, among other things, tailoring policy to the most vulnerable and other marginalized groups that are lagging behind, even though the country as a whole may appear to be flourishing. Issues like poverty cannot be reduced narrowly to an income definition alone.</p> <p>The universal rights-based model, applying to both developed and developing countries, is well suited to a global agenda such as the SDGs. It should have particular traction in those affluent societies where basic needs are already satisfied or easily within reach.</p> <p>Keynote speaker: <i>Ms. Amina J. Mohammed, Secretary-General's Special Adviser on Post-2015 Development Planning, United Nations</i></p> <p>Leading questions</p> <p>What are the implications of the rights-based approach for the new SDGs as a universal agenda?</p> <p>How can all countries adopt the rights-based approach taking into account different stages of development, from the poorest to the most affluent societies?</p> <p>How can policy effectively differentiate to target the most vulnerable, and what tools would be required?</p> <p>How can governments and parliaments work together to fulfil States' human rights obligations?</p> <p>Interviewees</p> <p>Hon. Roberto Leon Ramirez, Member of the Chamber of Deputies, Chile; President of the IPU Committee on Sustainable Development, Finance and Trade</p> <p>H.E. Mr. Francis Mading Deng, Permanent Representative of South Sudan to the United Nations</p> <p>Mr. Ivan Šimonović, Assistant Secretary-General for Human Rights</p> <p>Ms. Amina Mohammed, Secretary-General's Special Adviser on Post-2015 Development Planning</p> <p>Prof. Philip G. Alston, New York University; UN Special Rapporteur on extreme poverty and human rights.</p> <p>Moderator</p> <p>Ms. Julia Taylor-Kennedy, broadcast journalist, Carnegie Council for Ethics in International Affairs</p>
	<p>UN action for development: how does it work? 12:15 – 1:15</p>
	<p>This special segment is intended to help MPs familiarize with the development work of the United Nations at both political and operational levels. It will provide an overview of the UN inter-governmental structure as well as of UN programme work within countries. It will feature in particular the Economic and Social Council as a central decision-making and coordination body, explaining its methods of work and overall role within the larger UN machinery. The work of the UN Development Group and of the UN system at the country level will also be presented.</p>
	<p>Presenters</p> <p>H.E. Mr. Martin Sajdik, Permanent Representative of Austria to the United Nations and President of the Economic and Social Council</p> <p>Ms. Suki Beavers, Adviser, Inclusive Political Processes Team, UNDP</p>

	Hon. Jane Stewart, Special Representative and Director of the International Labour Organization's office in New York
	<i>Moderator</i>
	Hon. Paddy Torsney, Permanent Observer, Inter-Parliamentary Union

Session II	Nov. 19	3:00 p.m. – 5:30 p.m.
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Making markets work for people: regulations and safeguards		
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<p><i>Background documents:*</i></p> <p><i>The role of the United Nations in promoting a new global human order and an assessment of the implications of inequality for development</i> (Secretary-General report, A/67/394)</p> <p><i>World Social Protection Report 2014-15: building economic recovery, inclusive development and social justice</i> (ILO, September 2014)</p> <p><i>Working for the Few: political capture and economic inequality</i> (Oxfam, January 2014)</p> <p>*All documents available on the IPU website at http://www.ipu.org/Splze/unga14.htm</p>	<p>It is incumbent on States as “principal duty bearers” to make sure that appropriate legal and regulatory frameworks are in place to support all human rights. While governments have no obligation to provide for all people <i>directly</i>, governments must be the guarantors of the final outcome, particularly when this is dependent on market mechanisms driven by their own internal dynamics.</p> <p>The global financial and economic crisis of 2008 clearly showed that markets are not self-regulating and that regulations need to be in place to maintain stability and prevent economic downturns that always hit the poor and most vulnerable the most. When market-based approaches are preferred – such as the privatization of essential services like water, education or health care - their effectiveness needs to be put to a human rights test. If some people are left out because services are unaffordable to them, then policy-makers must intervene.</p> <p>More broadly, governments have a responsibility to take pro-active measures against unemployment and other social ills that undermine development progress. Austerity policies driven by a concern with budget deficits may meet the requirements of financial markets but also damage the real economy on which people depend. In any case, where austerity is necessary it should be applied fairly and with the needs of the most vulnerable in mind. As agencies like the ILO have argued, a social protection floor (basic income security, basic health care etc.) is possible in every country at any stage of development.</p> <p>Another important consideration, given the sustainability problems of our time as well as increasing evidence that there are “limits to growth”, is the need to formulate economic policies that put people’s well-being first without positing growth as the overarching goal (particularly in affluent societies). A strong regulatory framework of the economy will increasingly need to integrate this perspective.</p>
	<i>Leading questions</i>
	What regulations are needed to ensure that markets work for the people?
	What policies can countries at all stages of development implement to support essential safety nets?
	Are austerity policies always justified during an economic downturn and how can they be tailored to protect the most vulnerable?
	<i>Interviewees</i>
	Hon. Fernando Bustamante, Member of Parliament, Ecuador
	H.E. Mr. Fernando Carrera Castro, Permanent Representative of Guatemala to the United Nations
	Ms. Eva Jespersen, Deputy Director, UNDP Human Development Report Office
	Ms. Jessica Evans, Senior researcher and advocate working on international

	financial institutions, Human Rights Watch
	<i>Moderator</i>
	Ms. Julia Taylor-Kennedy, broadcast journalist, Carnegie Council for Ethics in International Affairs
Reception for MPs and Ambassadors	5:45 – 7:30
IPU Office, Uganda House, 336 East 45th Street (10th floor)	

Session III	Nov. 20	10:00 a.m. – 12:45 p.m.
Inequality and discrimination: the development impacts, and ways to reverse the tide		
<p><i>Background documents:*</i></p> <p><i>The role of the United Nations in promoting a new global human order and an assessment of the implications of inequality for development (Secretary-General report, A/67/394)</i></p> <p><i>Report of the Open Working Group on the Sustainable Development Goals (12 August 2014 - A/68/970)</i></p> <p><i>Working for the Few: political capture and economic inequality (Oxfam, January 2014)</i></p> <p><i>*All documents available on the IPU website at http://www.ipu.org/Splze/unga14.htm</i></p>	<p>A potential innovation in the new framework of the SDGs is Goal 10 “to reduce inequality within and among countries.” One target within this goal would “ensure equal opportunity and reduce inequalities of outcome, including through eliminating discriminatory laws, policies and practices and promoting appropriate legislation, policies and actions in this regards.”</p> <p>There is in fact abundant evidence that discriminatory laws and practices have a direct impact on people’s well-being and on development outcome as a whole. The growing problem of economic inequality, for example, can be linked in several countries to the denial of workers’ rights, such as the right to form unions and generally to bargain for better conditions of work. This is one factor explaining why in many countries wages have consistently lagged behind productivity gains, resulting in lower incomes to support demand as well as in more wealth being concentrated in a few hands.</p> <p>Violence and discrimination against women, including the denial of access to and rights over land, inheritance and property for women is another illustration of this pernicious problem. This kind of discrimination often springs from cultural norms, values and traditions with deep roots in the social fabric of a country. The immediate result is that women are prevented from starting or developing an income generating activity that would help provide for themselves and their families. This in turns leads to lower productivity and revenue.</p> <p>Yet another illustration of how well-being and development can be undermined occurs in the situation of discriminatory legislation relating to HIV/AIDS. Such legislation limits access to testing and treatment, which in turn impacts negatively on public health. This is an area where the IPU and the UN have been working closely together to bring about positive change.</p>	
<i>Leading questions</i>		
Why are discriminatory laws that violate human rights and hamper development so hard to eliminate?		
What should be the attitude of the international community to support legal reforms that does not result in conditionality?		
What can be done to strengthen solidarity among people so that all will see the benefit of eliminating exclusion and discrimination?		
<i>Interviewees</i>		
Hon. Rebecca Kadaga, Speaker of Parliament, Uganda		

Hon. Farooq Hamid Naek, Senator, Pakistan
H.E. Mr. Juan Carlos Mendoza-García, Permanent Representative of Costa Rica to the United Nations
Dr. Anne Marie Goetz, Clinical Professor, Center for Global Affairs; Chief Advisor on Peace and Security, UN Women (on sabbatical)
Prof. Sakiko Fukuda-Parr, New School; Vice Chair of UN Committee on Development Policy
<i>Moderator</i>
Ms. Nermeen Shaikh, broadcast journalist, Democracy Now!

Session IV	Nov. 20	2:30 p.m. – 5:45p.m.
The My World platform: a dynamic tool for MPs-constituents interaction		2:30 – 2:50
Presentation by the Director of the UN Millennium Campaign		
Monitoring and accountability for the SDGs: empowering people and institutions		2:50 – 5:00
<p><i>Background documents:*</i></p> <p><i>Delivering the post-2015 Development Agenda: opportunities at the national and local levels (UN Development Group, September 2014)</i></p> <p><i>*All documents available on the IPU website at http://www.ipu.org/Splze/unga14.htm</i></p>	<p>Like the MDGs, the SDGs will need to be carefully monitored at both national and global levels. While at the global level monitoring tends to be limited to tracking progress and providing guidance, at the national level – where governments are sovereign - monitoring is directly linked to accountability.</p> <p>Parliaments are of course the primary institution of accountability. However, at the end of the day parliaments too must always respond to the people. Making the SDGs people-centred also means ensuring that people from all walks of life have a say into the policy process and are able to demand corrective action from decision-makers in both governments and parliaments. The exponential growth of information technologies is leading to new ways for people to participate in development planning and budget-making processes. At the same time, there is still considerable scope for conventional methods of citizens’ participation to be strengthened.</p> <p>Data collection and analysis is the key building block of monitoring as it provides the information for rights holders and the institutions of accountability, such as parliaments, human rights councils, audit institutions and others, to assess the impact of policy. As we learned from the MDGs experience, many countries are still unable to produce quality data to track progress on basic indicators. In addition, data provided directly by citizens is often not seen as legitimate and therefore not mainstreamed into the policy process. The adoption of a rights-based approach in the SDGs, with its greater emphasis on quality outcomes and distributional issues, is likely to add to these challenges.</p> <p>In recent years, there has been considerable progress to ensure the legal enforceability of rights. Binding international economic and social rights are increasingly enforced through national courts. A new protocol to the International Covenant on Economic, Social and Cultural Rights has created a new institutional path for citizens to directly submit complaints to an international monitoring body. These and other innovative approaches may help strengthen accountability for the SDGs and, with that, the political will for their implementation.</p>	
<i>Leading questions</i>		
How can all people be more directly involved in monitoring policy results and		

	providing feedback?	
	What participatory models stand out as most effective?	
	How can progress on the SDGs be measured from a rights-based perspective?	
	How synergies can be built between national and international accountability mechanisms?	
	<i>Interviewees</i>	
	Hon. Dionysia Theodora Avgerinopoulou, Member of Parliament, Greece, and President of the IPU Standing Committee on UN Affairs	
	H.E. Ms. María Cristina Perceval, Permanent Representative of Argentina to the United Nations	
	Ms. Corinne Woods, Director, UN Millennium Campaign	
	Ms. Claire Melamed, Director, Growth, Poverty and Inequality Programme at ODI; Head of Secretariat, Secretary-General's Independent Expert Group on the "Data Revolution for Sustainable Development"	
	<i>Moderator</i>	
	Ms. Nermeen Shaikh, broadcast journalist, Democracy Now!	
	Closing session: the way forward	5:00-5:45
<i>An evaluation form will be distributed during this session. Participants will be invited to fill out the form and leave it on their desk for IPU staff to collect.</i>	This closing segment will focus on the process leading up to the adoption of the SDGs in September 2015. It will suggest ways for parliamentarians to be further engaged as well as highlight some of the issues that will need to be ironed out at upcoming political negotiations. Special attention to be devoted to an update on the IPU campaign in support of a governance goal.	
	<i>Presenters</i>	
	Hon. Saber Chowdhury, President, Inter-Parliamentary Union	
	Hon. Ranko Krivokapić, Speaker of Parliament, Montenegro	
	Mr. Thomas Gass, Assistant Secretary-General for Policy Coordination and Inter-Agency Affairs, DESA	
	<i>Moderator</i>	
	Mr. Martin Chungong, Secretary General, Inter-Parliamentary Union	

19 November 2014

**Statement of H.E. Mr. Sam Kahamba Kutesa,
President of the 69th Session of the General Assembly,
at the Annual Parliamentary Hearing**

**Excellencies,
Mr. Secretary-General,
Honourable Saber Chowdhury, President of IPU,
Rt. Honourable Speakers,
Distinguished Members of Parliament,
Ladies and Gentlemen,**

I am pleased to join you here today and to welcome our distinguished Members of parliament. I would like to congratulate the Honourable Saber Chowdhury on his recent election and able leadership of the Inter-Parliamentary Union.

I am particularly heartened to see the wide range of participants who are here today; including parliamentarians, representatives of Member States, academics, members of civil society and the private sector. The diversity of participants lends itself nicely to the theme of today's hearing, "Ensuring a people-centred approach to the new SDGs: A shared responsibility".

Over the next two days we will collectively examine how to best ensure that the needs of people around the world are reflected in the post-2015 development agenda. We will also identify opportunities for direct involvement from actors spanning a broad array of stakeholders.

For the past two years, several processes have been underway towards the formulation of the new development agenda, of which Sustainable Development Goals are a key component. The comprehensive and inclusive nature of these discussions has been unprecedented.

As a result of these efforts, a great deal of groundwork has already been laid for the forthcoming negotiations. The proposed 17 Sustainable Development Goals are ambitious. They build on the foundation laid by the Millennium Development Goals (MDGs) and integrate the economic, social and environmental dimensions of sustainable development. The Report of the Intergovernmental Committee of Experts on Sustainable Development Financing has provided options for mobilization of resources and their effective use.

Recommendations on a technology facilitation mechanism, as well as the Secretary-General's Synthesis Report, expected next month, will also provide valuable inputs.

We have to ensure that voices from all segments of society, including civil society, the private sector, academia, and others continue to be heard and their contributions taken into account.

Distinguished Participants,

As we formulate the post-2015 development agenda, the needs of all people, especially the most vulnerable, must be at the forefront. It is essential to ensure that the SDGs focus global and national efforts towards eradicating poverty, promoting gender equality and women empowerment, improving maternal and child health, creating jobs, developing infrastructure and preserving the planet, among other key priorities.

As a pillar of democracy and good governance, parliaments can play an instrumental role in shaping a people-centred approach to the new agenda. In this regard, the participation and contribution of parliamentarians leading up to the Summit for the adoption of the new agenda is of utmost importance.

Members of parliament have a unique perspective on the needs of citizens, the specific circumstances of their respective countries, as well as the capabilities of governments to meet development aspirations.

Beyond the formulation of the post-2015 development framework, parliamentarians must also be involved in its implementation. Parliaments, through their legislative and oversight functions, will play a key role in fostering transparency, accountability and ensuring that global commitments are effectively implemented.

Members of parliament can also help by instituting effective and integrated systems of monitoring and accountability, including checks and balances at the local level, with regard to the mobilization and effective use of resources.

The goals envisioned for the future development agenda are ambitious and must be matched with scaled-up mobilization of resources from all sources public and private, domestic and external for their implementation. We need a renewed global partnership for development.

To advance discussions on this important issue, I intend to convene a high-level thematic debate in February 2015 on the means of implementation for the post-2015 development agenda. I strongly welcome the active participation of members of parliament and local government leaders at that debate, which will also focus on their role in the implementation of the agenda.

Distinguished Members of Parliament,

Over the course of the next two days, your deliberations will focus on a number of important topics. You will discuss strategies on how to implement a rights-based approach to development. Recognizing the intrinsic linkages between development and human rights, the challenge ahead will be to ensure that they are mutually reinforcing in the context of the new SDG's.

In the subsequent sessions you will consider how to make markets work for people, explore how to develop regulatory frameworks, focus on inequality and discrimination, examine the need for monitoring and accountability with regard to the SDGs and how people can be empowered in these processes.

The issues you will be addressing are of paramount importance. I look forward to your active participation and wish you all productive deliberations.

I thank you for your attention.