Commission on the Status of Women

Fiftieth session 27 February -10 March 2006

Introductory Statement
by
RACHEL N. MAYANJA
Assistant Secretary-General
Special Adviser on Gender Issues and Advancement of Women

Madame Chairperson,
Excellencies,
Distinguished delegates,
Representatives of UN entities and of non-governmental organizations,
Colleagues and friends,

It is my great pleasure to extend a warm welcome to the distinguished members of the Commission and the many observers and representatives of the NGO community from all parts of the globe. Your presence here today is a reaffirmation of continued relevance of the work of this Commission for gender equality. I would like to pay special tribute to sister United Nations organizations for their support.

Allow me to congratulate you, Madam Chairperson, and the members of the Bureau and commend you on your leadership and your skills in guiding our deliberations and thank you for your excellent work on engendering the Summit Outcome. Throughout this process, your proven record of leadership, as well as your diplomatic experience have ensured steady progress.

As we celebrate the 50th anniversary of the Commission, I would like to start by recalling that the Commission was created in 1946 by ECOSOC when the post-World War II world was in the throes of its most radical change aimed at saving succeeding generations from the scourge of war, reaffirming faith in fundamental human rights and equal rights of men and women, and promoting social progress and better standards of life in larger freedom. This new world called on this Commission at its first session held in February 1947, not only "to raise the status of women, irrespective of nationality, race, language or religion" but also to ensure that women could play an equal role "in the building of a free, healthy, prosperous and moral society."

We have come a long way since then. During the past 60 years women of the world have made remarkable gains. These gains would be impossible without the tireless efforts and leadership of this Commission. Joining forces with governments, the dynamic world women's movement and international organizations, the Commission worked hard

to bring women's advancement and empowerment to the centre of the United Nations quest for peace, development and human rights. Today, gender equality is at the heart of the mission of this Organization.

It is therefore not surprising that in September 2005, in the face of multiple threats of our globalized environment - extreme poverty, environmental degradation, deadly pandemics, terrorism, organized crime, the risk of proliferation of weapons of mass destruction - the World Summit brought Heads of State and Government together in reaffirming their commitment to the full and effective implementation of the goals and objectives of the Beijing Declaration and Platform for Action, as an essential contribution to achieving the internationally agreed development goals, including the Millennium Development Goals (MDGs).

We must be encouraged by this confidence. At the same time, we must be candid in our assessment. No country has fully implemented the recommendations of the Platform for Action, nor has full *de facto* equality for women with men been reached in any society.

Today, I would like to challenge this Commission to think how we, collectively – Member States, United Nations entities and civil society – can turn to implementation of global commitments for gender equality using the current momentum of United Nations reform and commitments made by world' leaders in the Summit Outcome to further advance gender equality.

We should examine how to better reflect these commitments in a new multi-year programme of work for 2007-2009 to be adopted by the Commission. The three proposed topics for policy development are elimination of discrimination against the girl child; financing for gender equality and empowerment of women; and sharing of responsibilities for home and family, including care-giving in the context of HIV/AIDS.

You may also wish to reflect on the working methods of the Commission to further enhance its effectiveness and contribute to real changes at the country level. In this regard, you may wish to strategically use interactive events, ensure sustained focus on key issues, explore more in-depth emerging issues and trends, and introduce policy and review sessions.

The Summit Outcome and the on-going reform of the United Nations offer fresh opportunities to intensify implementation of global commitments to women. While the full and effective implementation of the Beijing Platform should remain our ultimate goal and we must be vigilant against any attempts to roll back or dilute any of the Beijing language and commitments, a fully implemented and engendered Summit Outcome will usher in a new era for the empowerment and advancement of women.

Building on the reports of the High-level Panel on Threats, Challenges and Change and the Millennium Project, including the report of the Task Force and Gender Equality, the Secretary-General issued his report, "In Larger Freedom: towards

development, security and human rights for all", urging Governments to accept that security and development are interdependent, and that neither can be sustained without respect for human rights and the rule of law.

Thanks to dynamic joint efforts of delegations, United Nations entities and civil society, unprecedented attention was paid to gender equality issues in the lead up preparations for the Summit. My heartfelt thanks go to all our partners in this endeavour. The Summit Outcome reaffirmed, strengthened and updated gender-related commitments contained in the Millennium Declaration by committing the world's leaders to the full and effective implementation of the Beijing Platform for Action, recognizing the importance of gender mainstreaming as a tool for achieving gender equality, undertaking to strengthen gender related capabilities of the United Nations system and stressing the important role of women in the prevention and resolution of conflicts and in peacebuilding.

Allow me to briefly review major decisions of the Summit with possible entry points for gender.

First, the Outcome has placed a strong emphasis on development. Reform of ECOSOC, with emphasis on a high level Development Cooperation Forum and annual Ministerial-level substantive reviews to assess progress in follow-ups to the outcomes of major United Nations conferences and summits, is particularly important for the work of this Commission, as one of the functional commissions of ECOSOC. The Summit recommitted itself to achieving the Millennium Development Goals, including gender equality, and agreed on concrete actions such as adding \$50 billion dollars a year to fight poverty, liberalize trade, provide relief for heavy indebtedness and realize the "quick wins" actions identified by the Millennium Project. These initiatives have practical implications for the advancement of women: how do we identify and address gaps in support of implementation of global commitments on gender equality and enhance the links between the policy outcomes and operational work in order to increase impact on the ground, how to finance gender capacity initiatives and how to ensure that the new financial Official Development Assistance (ODA) modalities are used to benefit equally women and men and avoid exclusion of financing for gender equality and empowerment of women initiatives.

The last question was the subject of a recent biennial meeting of the United Nations Inter-agency Network on Women and Gender Equality which I chair, and the Network on Gender Equality of the OECD/DAC held in January 2006, in Nairobi, Kenya. The meeting was prompted by an urgent need to respond to the above commitments of the Summit, new initiatives to enhance the quality of aid and increase its impact, including the Paris Declaration on Aid Effectiveness: Ownership, Harmonization, Alignment, Results and Mutual Accountability, and recent decisions of the European Union to expand considerably ODA by 2015. Both Networks examined the implications of the new aid modalities for the achievement of gender equality and empowerment of women. They agreed to work together in the lead-up to the Ghana High Level Forum on Aid Modalities in 2008, among other steps by ensuring that all development cooperation

programmes mainstream gender, requesting compulsory portions of budget allocations to gender equality, establishing related trust funds at national levels and using gender markers by donors to help track gender related expenditures.

Second, the Summit also stressed the important role of women in the prevention and resolution of conflicts and in peacebuilding. Currently, women's role in peacebuilding remains marginal. In September 2005, I travelled to the Sudan to meet with Sudanese authorities and women in both Darfur and in the South. Despite an active presence of women in Sudan's North-South Peace Negotiations that culminated in the signing of the Comprehensive Peace Agreement in January 2005, they are, however, altogether excluded from the Peace Negotiations on Darfur. The overall situation of Sudanese women continues to be dire as they shoulder the thrust of the post conflict problems (unabated violence, rapes, sexual slavery, abject poverty, lack of healthcare, three generations without schooling, scarcity of water and food, economic deprivation and social discrimination). I call the attention of this Commission to their plight.

Another country in transition from conflict to peace is Afghanistan. The Secretary-General's report before you on the situation of women and girls in Afghanistan (E/CN.6/2006/5) reviews women's contributions to peacebuilding, social and economic reconstruction and rehabilitation in Afghanistan. Afghan women gained 27 per cent of seats in the Wolesi Jirga (House of the People). In addition to women's political participation, there has also been improvements in access to education, reductions in maternal mortality, and greater awareness of gender equality within the government and efforts to combat violence. Yet, Afghan women's human security conditions remain extremely poor; poverty, illiteracy and persistent discrimination against women in the social and economic realms are hindering progress in women's empowerment.

In this regard, two reform processes agreed by the Summit and now under way, can be strategic entry points for gender perspectives: reform of the Security Council and the creation of the Peacebuilding Commission with its Support Office and Fund. A more broadly representative Security Council, better reflecting the geopolitical realities of today, would be more authoritative and, therefore, more effective in protecting women's rights and enhancing their role in peace processes. Also the creation of a new intergovernmental Peacebuilding Commission has the potential of playing a critical role in enhancing women's participation in post-conflict development. This Office, in cooperation with gender focal points and civil society, actively works with the Office of the Secretary-General to engender the work of the Commission and its Support Office.

Third, also in the realm of women and peace, the Summit reaffirmed its commitment to the full and effective implementation of Security Council resolution 1325 (2000) on women, peace and security. In this connection, a system-wide action plan, mandated by the Security Council for implementing resolution 1325 (2000), which comprised inputs of 37 entities of the United Nations system, with a view to strengthening commitment and accountability at the highest levels (S/PRST/2005/52), was endorsed by the Council. However, tangible results require action by Member

States. I urge you to intensify your efforts at the national level to implement this resolution, including through national action plans.

Fourth, the Summit decided to replace the Commission on Human Rights with a smaller, more focused Human Rights Council. Given the centrality of women's human rights to the mission of the Organization, and indeed the very identification of the United Nations with the cause of human rights, including women's rights, we have high expectations for the Council. It would meet throughout the year, be better able to respond to emergencies, including mass violations of women's rights, and have a mandate to look at human rights conditions in all countries. In addition to the work of the Council, the strengthening of the Office of the High Commissioner for Human Rights with a dedicated Section on Women's Rights will enhance United Nations capacity to monitor and report on women's rights violations. Together with the Division for the Advancement of Women, we are working closely with the High Commissioner and the Committee on Elimination of Discrimination against Women to give women's rights the central place they deserve in the new institutional human rights structure and fully integrate them in the work of the Council. We look forward to your support for these efforts.

Fifth, violence against women, as a persisting violation of women's human rights that affects women in all countries, in all situations, particularly in post-disaster and post-conflict areas, was one of the issues that received significant attention in the Summit Outcome. The Secretary-General's study on violence against women, requested by the General Assembly in December 2003 and being prepared by our Division for the Advancement of Women, is expected to support the Commission in its ongoing efforts to address violence against women. The study will be submitted to the sixty-first session. I urge you to strengthen or enact legislation, including provisions for the prosecution of perpetrators; incorporate the issue of violence against women in national action plans for promotion of gender equality and undertake awareness-raising and information dissemination campaigns.

Violence against women is also one of the issues highlighted in the recent publication of *The World's Women 2005*, prepared by the United Nations Statistics Division. A comprehensive report on sexual exploitation and abuse by United Nations peacekeeping personnel, prepared by the Secretary-General's Adviser on this issue, Prince Zeid Ra'ad Zeid Al-Hussein, provided bold recommendations for action by the Secretariat as well as Member States. The recommendations form the basis of a Draft Policy on the Assistance to Victims of Sexual Exploitation and Abuse which is being finalized.

Sixth, the Summit called for "increased representation of women in Government decision-making bodies, including through ensuring their equal opportunity to participate fully in the political process." In recent elections and re-elections in Chile, Finland, Germany, Latvia and Liberia to the highest positions in Government (and we hope to add Jamaica to the list shortly), women leaders made a quantum leap by increasing their representation by more than 30 per cent from 8 to 11. According to available data, in

January 2006 in 20 States, representation of women was over 30 per cent. Women in the world's Parliaments account for 16.3 per cent. Whilst numbers of women at cabinet level have been growing in some countries and three countries – Chile, Spain and Sweden - have reached gender equality in government; worldwide, women account for only 14 per cent of ministers.

Although signs of progress are visible in all countries, in most countries women continue to be woefully underrepresented. Research shows that proportional representation, quotas, and other measures have been invaluable tools for women to move ahead numerically and bring forward the agenda of women's political participation. Those are lessons Member States may wish to take on board to increase women's role in decision-making.

Seventh, the world leaders undertook to actively promote the mainstreaming of a gender perspective in the design, implementation, monitoring and evaluation of policies and programmes in all political, economic and social spheres. In a major breakthrough, the Summit Outcome has not only recognized the importance of gender mainstreaming as a tool for achieving gender equality but also encouraged the Secretary-General and all decision-making bodies to take further steps in mainstreaming a gender perspective in the policies and decisions of the Organization.

In responding to these decisions, the Secretary-General called upon all United Nations entities to develop action plans and tasked the High-Level Committees of the Chief Executives Board for Coordination (CEB) to develop, in cooperation with my Office, a system-wide gender mainstreaming policy and strategy.

Last week, the Inter-Agency Network on Women and Gender Equality, which brings together the senior gender focal points across the United Nations system, held its annual session here in New York. In follow-up to the World Summit Outcome, the main objective of the session was to identify key elements of a United Nations system-wide policy and strategy to achieve gender equality. The Network highlighted the importance of a system-wide policy framework on gender mainstreaming based on the understanding that gender equality was critical to the achievement of all United Nation mandates. Elements for such a policy would focus on strengthening implementation of gender mainstreaming and accountability mechanisms. The policy should also recognize that closing gender gaps would require a diversity of approaches, including a focus on women's empowerment. I will report on our deliberations to the High Level Committees on Programme and Management of CEB tomorrow where I will stress that the reform process in which the United Nations is currently engaged will not be successful unless gender equality issues are fully taken into consideration.

Distinguished delegates,

This 50th session heralds the start of a new awakening for all of us. It should mark the dawn of a new era in making the next decade of women's empowerment one of

implementation and determined action, as we seek to address the identified gaps and challenges and fulfil our commitments to gender equality.

Like the founders of this Commission, in times of change, we must be pragmatic yet visionary. Working together, seizing opportunities presented by the Summit Outcome, and the reforms underway, we can turn into a formidable force for gender equality and empowerment of women. My colleagues from the Division for the Advancement of Women, my Office and the Inter-Agency Network on Women and Gender Equality stand ready to assist you in your work. I wish you a most productive session.

Thank you.